| 1 | ILLINOIS POLLUTION CONTROL BOARD |
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| 3 | IN THE MATTER OF: |
| 4 | SETBACK ZONE FOR CITY OF) R05-9 |
| 5 | MARQUETTE HEIGHTS COMMUNITY) (Rulemaking Public WATER SUPPLY, NEW 35 ILL. ADM.) Water Supplies) |
| 6 | CODE 618 |
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| 14 | The following is the transcript of a hearing |
| 15 | held in the above-entitled matter, taken |
| 16 | stenographically by Gale G. Everhart, CSR-RPR, a notary |
| 17 | public within and for the County of Peoria and State of |
| 18 | Illinois, before Richard R. McGill, Jr., Hearing |
| 19 | Officer, at 111 South Capitol Street, Pekin, Illinois, |
| 20 | on the 1st day of March, A.D. 2005, commencing at |
| 21 | 10:00 a.m. |
| 22 | |
| 23 | |
| 24 | |

L.A. REPORTING (800) 419-3376

| 1 | PRESENT: |
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| 2 | HEARING TAKEN BEFORE: ILLINOIS POLLUTION CONTROL BOARD |
| 3 | 100 West Randolph Street James R. Thompson Center, Suite 11-500 |
| 4 | Chicago, Illinois 60601 (312) 814-6983 |
| 5 | BY: MR. RICHARD R. McGILL, JR. |
| 6 | APPEARANCES FOR THE ILLINOIS POLLUTION CONTROL BOARD: |
| 7 | APPEARANCES FOR THE ILLINOIS POLLOTION CONTROL BOARD. |
| 8 | ANDREA S. MOORE, Board Member ANAND RAO, Senior Environmental Scientist THOMAS E. JOHNSON, Board Member |
| 9 | THOMAS E. COMOSON, BOATA MEMBET |
| 10 | APPEARANCES FOR THE ILLINOIS ENVIRONMENTAL PROTECTION AGENCY: |
| 11 | ILLINOIS ENVIRONMENTAL PROTECTION AGENCY |
| 12 | BY: KIMBERLY A. GEVING, ESQUIRE STEPHANIE FLOWERS, ESQUIRE |
| 13 | Attorneys at Law 1021 North Grand Avenue East |
| 14 | Springfield, Illinois 62794 (217) 782-5544 |
| 15 | RICHARD P. COBB, P.G., Deputy Manager, Division of |
| 16 | Public Water Supplies, Bureau of Water |
| 17 | APPEARANCES FOR THE CITY OF MARQUETTE HEIGHTS: |
| 18 | AFFEARANCES FOR THE CITY OF MARQUETTE HEIGHTS. |
| 19 | MILLER, HALL & TRIGGS BY: MICHAEL J. TIBBS, ESQUIRE |
| 20 | Attorney at Law 1125 First National Bank Building |
| 21 | Peoria, Illinois 61602 (309) 671-9600 |
| 22 | DAVID REDFIELD, Mayor of Marquette Heights |
| 23 | RICK CRUM, Superintendent of the City of Marquette Heights |
| 24 | STEVE LITTLE, Alderman of Marquette Heights |

| 1 | ALSO PRESENT: |
|----|---|
| 2 | Harold S. Primack, Environmental Business Manger for Atlantic Richfield Company |
| 3 | Members of the Public |
| 4 | |
| 5 | |
| 6 | I N D E X Page |
| 7 | |
| 8 | GREETING BY HEARING OFFICER 4 |
| 10 | HEARING EXHIBITS ADMITTED INTO EVIDENCE: |
| 11 | EXHIBIT A |
| 12 | Richard Cobb's Prefiled Testimony EXHIBIT B |
| 13 | Wellhead Protection Area Map EXHIBIT C |
| 14 | Mayor Redfield's Prefiled Testimony EXHIBIT D |
| 15 | Aerial Photo EXHIBIT E |
| 16 | Peoria Region Map |
| 17 | Exhibits were retained by the Hearing Officer. |
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L.A. REPORTING (800) 419-3376

1 HEARING OFFICER McGILL: Good morning and welcome

- 2 to this Illinois Pollution Control Board hearing in
- 3 Pekin, the Marigold Capital of Illinois. My name is
- 4 Richard McGill, the hearing officer for this rule-making
- 5 procedure.
- 6 The Board docketed this rule making as R05-9,
- 7 and captioned the proceeding Setback Zone for City of
- 8 Marquette Heights Community Water Supply, New 35
- 9 Illinois Administrative Code 618.
- 10 Some brief background, on November 5 of last
- 11 year the Board received a rule-making proposal from the
- 12 Illinois Environmental Protection Agency to establish
- 13 1,000-foot setback zone protection for the community
- 14 water supply wells of the City of Marquette Heights in
- 15 Tazewell County. The proposal is the first of its kind
- 16 before the Board under section 14.3(d) of the
- 17 Environmental Protection Act which allows for the
- 18 establishment of maximum setback zones to prevent
- 19 contamination of particularly vulnerable ground water
- 20 sources used by community water supplies.
- 21 The proposed public water supply rules would
- 22 create a new part 618 of Title 35 of the Illinois
- 23 Administrative Code. On December 2nd, 2004, the Board
- 24 accepted the Agency's proposal for hearing.

- 1 Today is the first hearing of this
- 2 rule-making. Another hearing is scheduled for April 5,
- 3 2005, in Chicago.
- 4 Also present today on behalf of the Board, to
- 5 my left, Board Member Andrea Moore. She is the lead
- 6 board member for this rule-making. On my far right,
- 7 Member Tom Johnson, and to my immediate right Anand Rao,
- 8 who is the head of the Board's technical unit. Today's
- 9 proceeding is governed by the Board's procedural rules.
- 10 All information that is relevant and not repetitious or
- 11 privileged will be admitted into the record.
- 12 We will begin with the two participants who
- 13 prefiled testimony, the Agency and the City of Marquette
- 14 Heights.
- 15 As the Agency is the rule-making proponent,
- 16 we will start with the Agency's testimony followed by
- 17 any questions by the Board or any members of the public
- 18 who might have questions for the Agency. Then we will
- 19 have the testimony of the City of Marquette Heights
- 20 followed by any questions. After that, anyone else who
- 21 did not prefile testimony may testify. Those who
- 22 testify will be sworn in and may be asked questions
- 23 about their testimony.
- 24 For those who wish to testify but who did not

1 prefile, we have a witness sign-up sheet at the back of

- 2 the room.
- For the court reporter transcribing today's
- 4 proceedings, I would ask that everyone please speak up
- 5 and do not talk over one another so that we have a clear
- 6 transcript.
- 7 Are there any questions about procedures
- 8 today?
- 9 (No audible response.)
- 10 HEARING OFFICER McGILL: Showing none, I would ask
- 11 the court reporter to swear in the Agency's witnesses
- 12 collectively. Thank you.
- 13 (Agency's witnesses sworn.)
- 14 HEARING OFFICER McGILL: Thank you. And now I
- 15 would ask the Agency attorney, Kim Geving, to begin the
- 16 Agency's presentation today.
- MS. GEVING: Good morning. For the record my name
- 18 is Kimberly Geving, and I'm assistant counsel for the
- 19 Illinois Environmental Protection Agency. And to my
- 20 immediate left is Rick Cobb, who is the deputy manager
- 21 of the Division of Public Water Supply. And to my left,
- 22 one more over, is Stephanie Flowers, assistant counsel
- 23 also for the Illinois Environmental Protection Agency.
- 24 And this morning I do not have any opening

- 1 statements, but I would like everyone to know that there
- 2 are some extra copies of Rick Cobb's testimony and a
- 3 couple of the exhibits in the very back of the room on
- 4 the long table, as well as a map that was Appendix A to
- 5 the regulatory proposal. And at this time I'm ready to
- 6 proceed with Rick's summary of testimony if that's okay.
- 7 HEARING OFFICER McGILL: That's great. Thanks.
- 8 MR. COBB: Good morning. As Kim said my name is --
- 9 MS. GEVING: First of all, Mr. Cobb, I would like
- 10 to show you a document and ask that you identify it for
- 11 the record.
- MR. COBB: That is my prefiled testimony.
- MS. GEVING: Is that a true and accurate copy of
- 14 what we filed in this matter?
- 15 MR. COBB: Yes, it is.
- 16 MS. GEVING: I would ask the court reporter to mark
- 17 this as an exhibit for the record, please.
- 18 HEARING OFFICER McGILL: You can go ahead with your
- 19 summary, Mr. Cobb.
- 20 MR. COBB: Yes, good morning. As Kim said, my name
- 21 is Richard Cobb, and I am the deputy division manager,
- 22 Division of Public Water Supply at the Illinois
- 23 Environmental Protection Agency. My qualifications are
- 24 detailed in the -- in my curriculum vitae that's

- 1 attached as Exhibit 1 in the prefiled testimony.
- 2 I'm here today to testify in support of
- 3 Illinois EPAs proposal to establish a maximum setback
- 4 zone for the Marquette Heights community water supply
- 5 wells. This proposal is a preventative management
- 6 regulation intended to protect the well field used by
- 7 Marquette Heights. The statutory requirements of
- 8 section 14.3 of the Illinois Environmental Protection
- 9 Act have been met in order to propose such an expanded
- 10 zone of protection. The required public notice as
- 11 required under section 14.3 was provided, and, of
- 12 course, there were no comments received. In addition,
- 13 we also conducted state holder input from the Governor's
- 14 Groundwater Advisory Council which is made up of various
- 15 interest groups including industry, environmental
- 16 groups, agricultural, local and county governments,
- 17 regional planning, water well drillers, et cetera.
- And in addition we also, under section 17.3
- 19 of the Illinois Environmental Protection Act,
- 20 coordinated with the Priority Groundwater Protection
- 21 Planning Region, the Central Planning Region, which is
- 22 comprised of Tazewell, Peoria, Mason and Woodford
- 23 Counties, prior to making this proposal to the
- 24 Board.

1 We use a geographic information system to

- 2 illustrate the regulatory boundaries relative to the
- 3 local land use plats. And the procedure that we use
- 4 there is the same procedure that Illinois EPA and the
- 5 Board codified under the Pleasant Valley regulated
- 6 recharge area proposal which is 35 Illinois
- 7 Administrative Code, part 617, in terms of the area
- 8 shown and delineated.
- 9 The benefit of prevention in my opinion
- 10 outweighs the cost of prohibiting any new potential
- 11 primary sources of groundwater contamination within the
- 12 proposed maximum setback zone. And the theory here is
- 13 that good water is good business; that we need good
- 14 water to maintain the economic growth and economy in an
- 15 area as well as to not only maintain that but to see
- 16 future growth.
- 17 At this time I will happy to answer any
- 18 questions that you might have.
- 19 HEARING OFFICER McGILL: Before we do that, we have
- 20 the prefiled testimony of Rick Cobb, and the Agency
- 21 wishes to have that entered into the record as if read.
- 22 Is there any objection to doing so?
- MR. TIBBS: None from the City.
- 24 HEARING OFFICER McGILL: Thank you. As there is no

- 1 objection, we are marking Rick Cobb's prefiled testimony
- 2 as Exhibit A and entering that into the record as if
- 3 read.
- 4 At this point I know the Board has a few
- 5 questions. Is there any member of the public who has a
- 6 question?
- 7 (No audible response.)
- 8 HEARING OFFICER McGILL: Seeing none, does anyone
- 9 here on behalf of the City of Marquette Heights have a
- 10 question for the Agency at this point?
- MR. TIBBS: We have no questions.
- 12 HEARING OFFICER McGILL: Okay. I just wanted to
- 13 give you first crack before we jumped in. We will have
- 14 a few questions at this point for the Agency.
- 15 MS. MOORE: Thank you. On page 3 of your prefiled
- 16 testimony I note that section 14.3 of the Environmental
- 17 Protection Act authorizes either the local government
- 18 served by a community water supply well or the Pollution
- 19 Control Board to establish a maximum setback zone of up
- 20 to 1,000 feet from the wellhead. Please explain under
- 21 what circumstances the Board rule might be the preferred
- 22 approach as opposed to a local ordinance.
- 23 MR. COBB: Yes. In this case the Marquette
- 24 Heights community water supply wells are actually

- 1 located within the municipal jurisdiction of the
- 2 north -- of North Pekin. So in this case the situation
- 3 arose where the City of North Pekin actually already has
- 4 a maximum setback zone for a particular well that
- 5 encompasses the Marquette Heights well. However, they
- 6 were going to abandon this well and drill another well
- 7 in a different location. And part of the reason they
- 8 were doing this is the negotiation, I believe, with
- 9 Amoco, BP Amoco, in terms of the area that could be used
- 10 under the tiered approach for corrective action
- 11 objectives in terms of applying the R26 equation,
- 12 expanding the area of compliance that they could use by
- 13 extinguishing the maximum setback zone.
- 14 However, I'll tell you also that I am very
- 15 familiar with the Amoco Mobil -- BP Mobil site. We used
- 16 to call it Amoco Mobil. I was actually involved in the
- 17 enforcement case as the Agency's primary witness when we
- 18 established the consent order with them. And we
- 19 reviewed monthly corrective action results from that
- 20 site, and they still have free product. Obviously one
- 21 of the provisions under the tiered approach for
- 22 corrective action objectives is that you cannot apply
- 23 the R26 equation if you still have free product
- 24 remaining on your site. So I envision that sometime

- 1 well into the future they will still have free product.
- 2 But those were basically the circumstances in
- 3 which the City was afraid that maybe they were going to
- 4 lose the protection that they received indirectly from
- 5 North Pekin's wells, and they still want to preserve
- 6 that area of protection in a proactive manner even
- 7 though these TACO consequences may not be until sometime
- 8 well in the future. But they wanted to --
- 9 MS. MOORE: And so was there a concern about the
- 10 City of Marquette Heights going by their own ordinance
- 11 that there would be an objection?
- 12 MR. COBB: They really would have no legal
- 13 authority to proceed with their own ordinance.
- MS. MOORE: Okay.
- 15 MR. COBB: Since they were located in the municipal
- 16 jurisdiction of North Pekin.
- MS. MOORE: Okay. Thank you. Oh, one other
- 18 question, just because I'm new at this hearing thing.
- 19 It was my understanding that BP Amoco was actually under
- 20 a court order.
- 21 MR. COBB: That's correct. They are under a
- 22 consent order.
- MS. MOORE: And so if that's true, would that
- 24 1,000-foot setback issue not be part of the court order?

- 1 MR. COBB: The court order relates to the
- 2 corrective action that's applied at the site. It really
- 3 has --
- 4 MS. MOORE: Nothing to do with that?
- 5 MR. COBB: -- no relationship to the maximum
- 6 setback zone other than in the future -- right now they
- 7 are doing a very active remediation, pump and treat,
- 8 hydraulic containment, active soil venting and
- 9 bioventing because they have free product there as well
- 10 as dissolved contaminants including methyl tertiary
- 11 butyl ether which is very mobile. And, of course, they
- 12 are surrounded by Creve Coeur public water supply to the
- 13 north and right now North Pekin and Marquette Heights on
- 14 the south. So there is no direct relationship under the
- 15 corrective action order with BP Mobil in relation to the
- 16 setback.
- 17 MS. MOORE: Thank you.
- 18 HEARING OFFICER McGILL: Just for the court
- 19 reporter, could you restate that compound you referred
- 20 to?
- 21 MR. COBB: Methyl tertiary butyl ether. The
- 22 Illinois Pollution Control Board has codified the
- 23 groundwater quality standards for -- MTBE is the acronym
- 24 which is the gasoline oxygenate additive. The Board has

- 1 established a groundwater standard for MTBE under 35
- 2 Illinois Administrative Code, part 620. And I was
- 3 involved in that. I was the Agency's primary witness in
- 4 that rule-making.
- 5 HEARING OFFICER McGILL: Thank you.
- 6 MR. COBB: You're welcome.
- 7 MR. RAO: Just as a follow-up to Ms. Moore's
- 8 question, could you identify where this North Pekin well
- 9 is located in reference to well numbers 4 and 5
- 10 generally?
- 11 MR. COBB: In relation to the Marquette Heights --
- 12 MR. RAO: Yeah. The Marquette Heights well.
- 13 MR. COBB: The North Pekin wells, if you have got
- 14 Appendix A, I believe it is in my -- of the -- that came
- 15 with the proposal in the Statement of Reasons to the
- 16 Board. The North Pekin well sits approximately in the
- 17 middle of this area between -- kind of -- right adjacent
- 18 to the North Pekin wells. It's not delineated on the
- 19 map, but that's certainly something we could provide to
- 20 the Board.
- 21 HEARING OFFICER COBB: Just for the record,
- 22 Mr. Cobb, you are referring to Appendix A of the Agency
- 23 proposal, the rule-making proposal itself?
- MR. COBB: That's correct.

- 1 MR. McGILL: Okay. Thank you.
- 2 MR. RAO: Do any of the issues associated with BP
- 3 Amoco's contamination and the North Pekin wells also
- 4 apply to Marquette Heights wells? You mentioned that
- 5 one of the reasons for them closing that well and
- 6 relocating it was to do with BP Amoco's groundwater
- 7 contamination issue. So since they are located so close
- 8 to each other, are there any implications on Marquette
- 9 Heights' wells?
- 10 MR. COBB: Well, we don't -- the answer to that is
- 11 we don't know precisely because it's a future -- as I
- 12 have kind of emphasized, it's a potential future issue
- 13 when -- let's say at some point in the future they
- 14 remove free product and they are achieving maybe just
- 15 asymptotic levels on the removal of the dissolved
- 16 contaminant plume. And at that time then under TACO you
- 17 can use the R26 equation to whatever the cleanup
- 18 objective is on-site. You would have to meet the
- 19 groundwater standard at the associated setback zone of
- 20 any off-site receptor. So in the event that the maximum
- 21 setback zone were to be extinguished and in the future
- 22 they wanted to employ those provisions of TACO, then the
- 23 groundwater standard would have to be met at the minimum
- 24 setback which is 400 feet.

- 1 So with proposing the maximum setback zone,
- 2 it just provides an additional area of buffer and
- 3 protection in terms of that point of compliance. And
- 4 it's a futuristic thing. We really don't know what the
- 5 situation is going to be, but this is a proactive
- 6 regulation, a preventive regulation. And so I don't
- 7 have a precise answer, but I'm kind of giving you a
- 8 hypothetical.
- 9 MR. RAO: That's all right.
- 10 MR. JOHNSON: So it would move the point of
- 11 compliance another 600 feet away from wells 4 and 5?
- 12 MR. COBB: That's correct. Currently under the
- 13 Board's rules, under the TACO provisions, the R26, the
- 14 point of compliance would be at the applicable setback
- 15 zone of an off-site receptor.
- 16 MR. JOHNSON: I think that was part of Mayor
- 17 Redfield's -- in his prefiled testimony there was an
- 18 assertion -- I know I remember reading something like
- 19 that from him. And he specifically said the enlargement
- 20 would include an area that contained a plume of
- 21 contamination that originated at those tank farms.
- 22 Right? I mean, the enlargement of the setback area is
- 23 going to contain that plume?
- 24 MR. COBB: Well, I wouldn't want to speculate as to

- 1 whether -- I don't think the plume -- in that case we
- 2 are talking about a futuristic plume. I want to make
- 3 certain that we aren't alleging that there is an
- 4 existing plume that would be contained by this zone,
- 5 because I don't think that's the case with a very active
- 6 remediation that we are doing right now. So, once
- 7 again, that's in the context of the future.
- 8 MR. JOHNSON: All right.
- 9 MR. COBB: You wouldn't want a -- as we go on out
- 10 in that hypothetical I've provided, he would not want a
- 11 plume emanating from BP Amoco to extend up to his
- 12 minimum setback zone. They would prefer to have an
- 13 additional 600 feet of protection there. Of course,
- 14 with groundwater not only is there advective flow in
- 15 terms of the movement of the water, but in terms of the
- 16 contaminant there is going to be molecular diffusion and
- 17 mechanical mixing to dilute, if you will, and attenuate
- 18 any concentration so with that additional buffer it
- 19 would be an issue of nondetection at the actual well
- 20 which is something we would like to preserve.
- 21 MR. JOHNSON: Okay. Well, I'm glad you pointed
- 22 that out because my reading of that testimony --
- MR. COBB: We want to be in compliance -- well,
- 24 another way to look at this would be in compliance with

- 1 section 12A of the Illinois Environmental Protection Act
- 2 where a contaminant can cause, threaten or allow a
- 3 violation of the Board's standards. Or another
- 4 way -- another thing that was constructed in the Board's
- 5 Groundwork Quality Standards Regulation is under section
- 6 620.301, is that you can't -- you similarly can't cause,
- 7 threaten or allow a diminishment of an existing use. So
- 8 that gets us down into the area of detection levels and
- 9 the nondegradation provisions of the Board's
- 10 regulations. And the Act doesn't allow one to pollute
- 11 up to the standard, the Board's standard.
- 12 MR. JOHNSON: Thanks.
- 13 HEARING OFFICER McGILL: Just so I understand,
- 14 there is no evidence at this point that the groundwater
- 15 contamination plume from BM Amoco's tank farm would be
- 16 within the proposed 1,000-foot setback zone; is that
- 17 right?
- 18 MR. COBB: It's my opinion that, no, it would not
- 19 be. In the 1980s when we originally discovered
- 20 the -- at that time the Amoco Mobil site, there were
- 21 actually detectible levels found in some of the off-site
- 22 wells. And that's been some period of time, with an
- 23 interim agreed-to order and then a final consent decree
- 24 with active remediation. So the City may be aware of

- 1 more detection monitoring done on their own wells, but I
- 2 don't believe that the plume is off-site at this time; I
- 3 believe it's contained on-site.
- 4 HEARING OFFICER McGILL: Do we know what the
- 5 groundwater flow direction is? Is the plume, the BP
- 6 Amoco plume, headed toward wells 4 and 5, or --
- 7 MR. COBB: Absolutely. We know the direction of
- 8 groundwater flow in my prefiled exhibit. In order to do
- 9 this proposal, we used a sophisticated groundwater
- 10 numerical groundwater flow model. And if you turn to
- 11 page -- first turn to page 14.
- 12 HEARING OFFICER McGILL: And this is in your
- 13 prefiled testimony?
- 14 MR. COBB: This is in my prefiled testimony --
- 15 HEARING OFFICER McGILL: Now Exhibit A.
- 16 MR. COBB: -- page 15. You will see the scope of
- 17 the groundwater flow model that was established for this
- 18 region. To the north is Creve Coeur, to the south is
- 19 Pekin. And to the north center is Marquette Heights.
- 20 More specifically then, that model was used to
- 21 approximate a water table for the area. They considered
- 22 not only the pumping -- the natural groundwater flow
- 23 conditions of the area, but also the pumping stresses
- 24 imposed on that groundwater flow conditions. I'll turn

1 you to Figure 4 on page 23. I'll refer you to that

- 2 figure.
- 3 That is the potentiometric surface of the
- 4 region which shows the direction of groundwater flow.
- 5 Now there are some dynamics associated with this water
- 6 table map in terms of the lock and dam, in terms of the
- 7 pool elevations on either side of the lock and dam which
- 8 occur to the north. The groundwater flow is going to be
- 9 perpendicular to these lines of equal elevation or
- 10 equipotential.
- 11 And that was the first stage of doing the
- 12 groundwater flow modeling. And the second stage then
- 13 was to impose the pumping stress on this regional model
- 14 and delineate then the capture zones for a specific
- 15 well. So we know the capture zones and the direction of
- 16 flow not only for the Amoco Mobil site, but for Creve
- 17 Coeur, Marquette Heights and North Pekin. I'll refer
- 18 you back to page 6. And on page 6 there is a Figure 1.
- 19 The resultant wellhead protection areas are the boundary
- 20 that's delineated after the pumping stresses have been
- 21 imposed. The contamination on the Amoco Mobil site is
- 22 being contained with hydraulic pumping. If you will,
- 23 there is a cone of depression there, hydraulically
- 24 containing the contamination. That was part of the

- 1 consent order.
- 2 HEARING OFFICER McGILL: So it's no longer
- 3 migrating?
- 4 MR. COBB: No. It hasn't been migrating, to our
- 5 knowledge, since the interim agreed-to order that we
- 6 established with Amoco Mobil; and I believe that was in
- 7 1989.
- 8 HEARING OFFICER McGILL: And, I'm sorry, one of the
- 9 things we struggled with is finding the definitive map
- 10 that shows everything in the area. And I know the City,
- 11 for its testimony today, has brought in a map to try to
- 12 give us the general layout of the various cities in the
- 13 area and where the undeveloped territory is and that
- 14 sort of thing. But where is the BP Amoco tank farm and
- 15 the contaminate plume in relation to wells 4 and 5 in
- 16 the proposed setback zone?
- 17 MR. COBB: Sure. I'll refer you to Figure 1 again.
- 18 And, hopefully, you have a color copy and not the black
- 19 and white version.
- 20 HEARING OFFICER McGILL: This is page 6 of
- 21 Exhibit A?
- MR. COBB: Page 6 of my testimony.
- 23 HEARING OFFICER McGILL: Yeah. We have -- the
- 24 original, I imagine, is in our clerk's office.

- 1 MR. COBB: If you see the wellhead protection area
- 2 shown for Marquette Heights, you can see the tank farm,
- 3 the white tanks that are kind of in between the Creve
- 4 Coeur wellhead protection area and the North Pekin,
- 5 Marquette Heights wellhead protection area. That's
- 6 basically -- there is an area within that tank farm that
- 7 contains dissolved contaminant, free product
- 8 contaminant, and the remaining contaminant in the
- 9 unsaturated zone.
- 10 HEARING OFFICER McGILL: If it's okay with Agency's
- 11 Counsel, I'm going to go ahead and mark this as Hearing
- 12 Exhibit B. It will make it easier for the public or
- 13 anyone interested in following along with the transcript
- 14 to have this actually as a hearing exhibit. Is there
- 15 any objection to that?
- MS. GEVING: No objection.
- 17 HEARING OFFICER McGILL: Seeing none, I will go
- 18 ahead and mark this as Exhibit B. And this is a color
- 19 version of Figure 1, page 6 of Mr. Cobb's prefiled
- 20 testimony. Thanks. That helps a lot.
- 21 MR. COBB: You're welcome.
- MR. RAO: On page 4 of your prefiled testimony you
- 23 note that the Agency contracted with RAPPS Engineering
- 24 and Applied Science to develop a regional groundwater

- 1 flow model for Creve Coeur to Pekin area and to
- 2 subsequently delineate the wellhead protection area for
- 3 Marquette Heights' wells. In your prefiled testimony
- 4 you summarized the finding of the modeling. Would it be
- 5 possible for you to summarize the report, modeling
- 6 report, done by RAPPS engineering? Is that something
- 7 that is readily available?
- 8 MR. COBB: Most certainly. We have that
- 9 unpublished report.
- 10 MR. RAO: Okay.
- 11 MR. COBB: And that modeling was done statewide at
- 12 various places around the state to delineate the
- 13 wellhead protection areas for community water supplies
- 14 using unconfined aquifer systems. And that was really
- 15 done as part of the -- under the Federal Safe Drinking
- 16 Water Act. It was amended in 1996 to require what's
- 17 called source water assessment, delineation and
- 18 assessment. And that was really part of that program
- 19 that we felt that it was -- and, of course, we did a
- 20 rigorous review, our own modeling staff reviewed. We
- 21 have the actual computer file and are able to rerun and
- 22 validate these models ourselves. So we felt very
- 23 comfortable with the testimony.
- 24 MR. RAO: Okay. The reason I ask is, like I said,

- 1 it's the unpublished report and it would be helpful to
- 2 have that in the Board's library, too, the RAPPS report.
- 3 MR. COBB: We can certainly do that.
- 4 MR. RAO: Thank you.
- 5 HEARING OFFICER McGILL: While we are asking for
- 6 copies of things, would it be possible to get a copy of
- 7 the court order that you have been referring to? It's
- 8 the BP Amoco, IEPA.
- 9 MR. COBB: Most certainly.
- 10 HEARING OFFICER McGILL: Was that brought through
- 11 the attorney general's office?
- MR. COBB: Yes.
- 13 HEARING OFFICER McGILL: Which court?
- MR. COBB: Right over here (indicating). Yeah. We
- 15 had our settlement meeting right here in Pekin. And I
- 16 don't remember the court designation, but it was held
- 17 right here.
- 18 HEARING OFFICER McGILL: Okay. And just for Agency
- 19 Counsel, the various things we have been asking for, we
- 20 are having the second hearing in April. These items
- 21 could be provided as part of either prefiled testimony,
- 22 which then you would have to serve the service list
- 23 which at this point is a fairly short list, or you could
- 24 do it as public comment which, similarly, would need to

be served on the service list, or you could present it

- 2 as a hearing exhibit at the second hearing.
- 3 MS. GEVING: Okay.
- 4 MR. RAO: Okay. Moving on the same page 4 you
- 5 refer to the terms "wellhead protection area" or "WHPA,"
- 6 "lateral area of influence" or "LAI," and the maximum
- 7 setback zone. Would you please explain the meaning of
- 8 each of these terms and how they are interrelated if
- 9 they are?
- 10 MR. COBB: Yes, they are. We have made them
- 11 interrelated. First with the lateral area of influence,
- 12 in 1987 the portions of what were called the Illinois
- 13 Groundwater Protection Act were adopted and amended, the
- 14 various acts, including the Illinois Environmental
- 15 Protection Act. It established Section 14.3 of the
- 16 Environmental Protection Act which authorizes the
- 17 authority to establish maximum setback zones. And
- 18 within that statutory description you will find the term
- 19 "lateral area of influence" as the sort of key threshold
- 20 or test, if you will, to expand from the statutory
- 21 minimum setback to a maximum setback of up to 1,000
- 22 feet.
- 23 In addition, Section 14.3 authorized and
- 24 required the Illinois EPA to develop administrative

- 1 rules for detailing the criteria for determining the
- 2 lateral area of influence. And those have been -- those
- 3 were adopted in, I believe, 1988. I worked on those
- 4 rules as 35 Illinois Administrative Code, part 671.
- 5 There were various hydrogeologic criteria and methods
- 6 ranging from a simple area of influence calculation all
- 7 the way up to using a sophisticated groundwater modeling
- 8 approach.
- 9 In 19-- so that kind of lays the foundation
- 10 for minimum setbacks, maximum setbacks, lateral area of
- 11 influence, the methods and criteria for determining the
- 12 lateral area of influence which include sophisticated
- 13 groundwater modeling techniques.
- 14 Then in 1991 the Illinois EPA or Illinois
- 15 submitted a wellhead protection program and that was
- 16 approved. We submitted that pursuant to Section 1428 of
- 17 the Federal Safe Drinking Water Act which required
- 18 states to develop and adopt such wellhead protection
- 19 programs. And under Illinois' approved program we opted
- 20 to -- the components of wellhead protection are, first,
- 21 delineation; secondly, potential source identification
- 22 within those delineated wellhead protection areas;
- 23 thirdly, then, establishing some sort of a local
- 24 protection team or establishing some other regulatory

- 1 procedures to prevent contamination within those areas.
- 2 And in the case of Illinois we decided to use
- 3 a two-phased approach to delineation of the wellhead
- 4 protection areas. First, we ascribe an arbitrary fixed
- 5 radius of 1,000 feet for all community water supplies in
- 6 the state. Secondly, in 1991 we committed to
- 7 delineating the contributing recharge area for the
- 8 community water supplies using unconfined aquifer
- 9 systems. Those would be the more vulnerable to surface
- 10 contamination. And we committed to using modeling or
- 11 geologic mapping or other sophisticated techniques to
- 12 delineate wellhead protection areas.
- 13 So, basically, the sophisticated modeling and
- 14 the delineation approach not only encompasses the basic
- 15 concepts of lateral area of influence, but it meets that
- 16 minimum threshold, but it goes beyond that as well in
- 17 terms of taking into account the hydraulic
- 18 characteristics of the aquifer, regional pumping
- 19 stresses, regional groundwater flow direction, recharge,
- 20 et cetera. So that, indeed, is the relationship. As
- 21 well, we use the same approach when we proposed to the
- 22 Pollution Control Board the Pleasant Valley regulated
- 23 recharge area. In fact, the same exact approach is used
- 24 in that proceeding to delineate the contributing

- 1 recharge area for that well field.
- 2 MR. RAO: So this wellhead protection area
- 3 delineation lists statewide for all community water
- 4 supply wells, or is it just for certain wells that are
- 5 located in areas where they may be prone to
- 6 contamination?
- 7 MR. COBB: Well, the wellhead protection area, in
- 8 general, is for all community water supplies. The basic
- 9 1,000-foot fixed radius wellhead protection area is
- 10 generally established and remains for community wells
- 11 using confined aquifer systems. And those would be the
- 12 areas where you have a low vulnerability to surface
- 13 contamination, and then the determination of the
- 14 contributing recharge area then using groundwater
- 15 modeling as a phase-two wellhead protection area and is
- 16 site-specific and is, as you say, in specifically
- 17 highly vulnerable settings.
- 18 MR. RAO: Thank you.
- 19 HEARING OFFICER McGILL: You referred to the Safe
- 20 Drinking Water Act and Section 1428 that's the Federal
- 21 statute. Does the Safe Drinking Water Act or its
- 22 regulations then impose specific requirements for
- 23 activities within the wellhead protection area, or does
- 24 it prohibit certain activities or regulate them?

1 MR. COBB: No. Section 1428 lays out the program

- 2 elements of a wellhead protection program. So if you
- 3 will, it provides sort of an outline of what a wellhead
- 4 protection program or process is on a site-specific
- 5 basis. So it doesn't codify any technology controls or
- 6 prohibitions or any management. It just says that once
- 7 you delineate these areas then the State is given
- 8 flexibility on how to protect those areas, but that any
- 9 successful wellhead protection program should deal with
- 10 preventing contamination within those areas. And that's
- 11 kind of left to the State.
- 12 Now in Illinois we have various tools. We
- 13 have local tools that -- for example, in the City of
- 14 Pekin they, using their home rule authority, adopted an
- 15 overlay zoning ordinance and set up conditional and
- 16 special use permits for new uses. And that was done
- 17 through local authority. Or Pleasant Valley, we used
- 18 the tools that are available through the Pollution
- 19 Control Board of establishing a regulated recharge area.
- 20 Or communities, if you will, have established the
- 21 maximum setback zones. And then in this case, this is
- 22 just another example of a state management tool that can
- 23 be found to manage and protect the wellhead protection
- 24 area.

- 1 But the Safe Drinking Water Act is silent.
- 2 It certainly gives you an outline of what a wellhead
- 3 protection program is, but doesn't get into specifics.
- 4 HEARING OFFICER McGILL: Would you consider the
- 5 Board's part 615 and 616 rules as one of the components
- 6 of the wellhead protection program?
- 7 MR. COBB: Absolutely. It indirectly becomes part
- 8 of that because that's something that we envision
- 9 through our own Groundwater Protection Act. Once again,
- 10 just in a simplified sort of format. You kind of forget
- 11 the origins and just recognize you have different tools
- 12 that can be used to protect the wellhead protection
- 13 area. In this case that authority flowed from the
- 14 Groundwater Protection Act to the Environmental
- 15 Protection Act and applies certain technology controls
- 16 to certain existing and new activities within setback
- zones and regulated recharge areas. So, yes, you are
- 18 correct, that's just another tool that is applicable
- 19 within the expanded setback if those specific activities
- 20 that are regulated under the Board's regulations. I was
- 21 the Agency's primary witness in that proceeding as well,
- 22 and so I'm very familiar with that aspect as well.
- 23 HEARING OFFICER McGILL: Thank you.
- MR. RAO: Moving on to page 16 of your prefiled

- 1 testimony --
- 2 HEARING OFFICER McGILL: Hang on. We have one
- 3 follow-up question.
- 4 MS. MOORE: You said that -- keep in mind I don't
- 5 have a map so I don't have a clear idea, but I just have
- 6 to ask a couple of questions about the location of the
- 7 wells and the municipal boundaries. The wells 4 and 5
- 8 are in the incorporated boundaries of Marquette Heights?
- 9 MR. COBB: No. The wells --
- 10 MS. MOORE: Are they in the unincorporated area?
- 11 MR. COBB: The wells 4 and 5 are in the municipal
- 12 boundary of North Pekin.
- MS. MOORE: Okay. That's what he thought you said.
- 14 And I thought now I'm just reading and reading trying to
- 15 see where it says that. It doesn't. It says they are
- 16 north of town is what you said -- on the west side of
- 17 town, is what you kept saying. So I thought the west
- 18 side of town meant the town of Marquette Heights. So
- 19 that's why they don't have the authority because their
- 20 wells are actually located in another city?
- 21 MR. COBB: Correct. Let me look back in the
- 22 Statement of Reasons for just a second because I think
- 23 that is described.
- 24 MS. MOORE: Maybe I missed it in that. What page

- 1 are you on?
- 2 MR. COBB: I don't know. I'm going to have to look
- 3 back and find it myself.
- 4 MS. MOORE: I only needed to clarify. If it's in
- 5 there, don't waste time.
- 6 HEARING OFFICER McGILL: I'm pretty sure --
- 7 MR. COBB: Page 5 of the Statement of Reasons.
- 8 HEARING OFFICER McGILL: This is now part of the
- 9 Agency's rule-making proposal submitted to the Board.
- 10 MR. COBB: The statement is "The City of Marquette
- 11 Heights has community wells located in North Pekin."
- MR. MOORE: Okay. On page 5 it says that?
- MR. COBB: That's correct.
- 14 MS. GEVING: It's in the Statement of Reasons and
- 15 not in his testimony.
- 16 MR. COBB: Let me look at my testimony quickly,
- 17 too, for a second.
- 18 HEARING OFFICER McGILL: Yeah. Page 5 of the
- 19 Statement of Reasons within the Agency's proposal,
- 20 rule-making proposal, there is a reference to the City
- 21 of Marquette Heights has community water supply wells
- 22 located in North Pekin.
- MS. MOORE: Thank you. That answers a lot.
- 24 HEARING OFFICER McGILL: Thanks.

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- 1 Anand, if you want to continue.
- 2 MR. RAO: Yes. This is kind of related to what
- 3 Ms. Moore was asking. On page 16 of your prefiled
- 4 testimony, you note that wells of Creve Coeur, Pekin,
- 5 North Pekin and Groveland Township Water District have
- 6 been included in your model along with BP Amoco
- 7 collective wells. First, I just want clarification
- 8 whether all these wells are all screened in the same
- 9 geographic unit as wells 4 and 5?
- 10 MR. COBB: The answer to that is, yes, they are
- 11 predominantly using the Sankoty aquifer system.
- 12 MR. RAO: Okay. And the second question I had is,
- 13 would it be possible for the Agency to provide a map
- 14 showing the location of all these wells? This goes back
- 15 to this problem we had in terms of visualizing where
- 16 different wells are, where the tank farm is and a map
- 17 that clearly shows that.
- 18 MR. COBB: That's actually in the page that I
- 19 provided as an exhibit.
- 20 HEARING OFFICER McGILL: That's now Exhibit B.
- 21 MR. COBB: Exhibit B. In Exhibit B if you are
- 22 looking at a copy of that, you will see the wellhead
- 23 protection area to the north, Creve Coeur. And with the
- 24 digital aerial photograph, you can see the tank farm

- 1 directly south of that. And next you will see the
- 2 wellhead protection area for North Pekin, Marquette
- 3 Heights, followed by, I believe, the Groveland Township,
- 4 followed by the -- possibly the City of Pekin. Now we
- 5 would be happy to provide -- you know, maybe there is an
- 6 exhibit that we could prepare that more clearly labels
- 7 these. We can certainly do that, provide that to the
- 8 Board.
- 9 MR. JOHNSON: Did you say the tank farm is north or
- 10 south?
- 11 MR. COBB: The tank farm is south of Creve Coeur.
- 12 You should be able to see the white tank tops.
- 13 MR. JOHNSON: Okay. But not if the wellhead
- 14 protection is north of -- just south of Interstate 474?
- 15 MR. COBB: It's just south of -- do you see the
- 16 delineated wellhead protection area for Creve Coeur on
- 17 the north part of the map? South of that is the tank
- 18 farm. And then, yes, indeed the tank farm is north of
- 19 the wellhead protection area for Marquette Heights.
- 20 HEARING OFFICER McGILL: This shows the wells. Is
- 21 that what you are wondering?
- MR. RAO: It shows the wellhead protection area.
- 23 HEARING OFFICER McGILL: You were wondering about
- 24 the specific wells on the map?

- 1 MR. RAO: Yeah.
- 2 MR. COBB: Yes, Dr. Rao, I don't believe on that
- 3 map I have shown the specific wells, but we could
- 4 certainly do that.
- 5 MR. RAO: It will be helpful.
- 6 MR. JOHNSON: I will speculate that they are within
- 7 the wellhead protection area?
- 8 MR. COBB: Oh, most definitely. Yeah.
- 9 HEARING OFFICER McGILL: And, again, referring to
- 10 Exhibit B here -- so I guess we are asking for a map
- 11 that would show all of these different wells, not just
- 12 wells 4 and 5.
- MR. COBB: Yes, we can do that. And, in fact, I'm
- 14 just kind of using a pragmatic approach of describing
- 15 it, because the wells are contained within those
- 16 wellhead protection areas.
- 17 HEARING OFFICER McGILL: Okay.
- 18 MR. COBB: By having that, you know that the wells
- 19 are in those areas, but we can certainly delineate the
- 20 wells for you in an exhibit.
- 21 MR. RAO: So in this map we can see four specific
- 22 wellhead protection areas. Do those -- there is one on
- 23 Route 98 and one on South Main Street.
- MR. JOHNSON: They have given us all their maps.

- 1 (Discussion off the record.)
- 2 HEARING OFFICER McGILL: We were just discussing
- 3 the need for a map that would show, in addition to the
- 4 well locations Mr. Rao was inquiring about, also
- 5 something that had a legend clearly articulating the
- 6 different wellhead protection areas and the areas of
- 7 potential for aquifer recharge. And the Agency is
- 8 indicating they could put something together for our
- 9 second hearing in the way of maybe an oversized exhibit
- or a map that we could all look at together.
- 11 But, Anand, I think you were inquiring about
- 12 it looks like there are four wellhead protection areas
- 13 delineated on this Exhibit B.
- 14 MR. RAO: Yes. That's correct.
- 15 HEARING OFFICER McGILL: Could you identify those?
- 16 It's Marquette Heights, Creve Coeur, and what are the
- 17 two southernmost?
- 18 MR. COBB: I believe that would be the Groveland
- 19 Public Water District. And also then I believe the
- 20 other well would be part of Pekin's, the City of Pekin's
- 21 well field. They have various wells. They have some
- 22 wells to the north, and they have some wells to the
- 23 south, pretty close to hear, actually near Lake Arlann.
- 24 So basically what you are seeing there to the south

- 1 would be Pekin. And there is a small wellhead
- 2 protection area that, I believe, is the Groveland Public
- 3 Water District. Of course, Mr. Compton in the
- 4 background is the chair of that -- in the audience is
- 5 the chair of that water district. And then you would
- 6 come to the Marquette Heights, North Pekin well field,
- 7 then the tank farm, and then to the north would be Creve
- 8 Coeur's wellhead protection area.
- 9 So it's very important in that model to take
- 10 into account not only the regional aquifer, but all the
- 11 pumping stresses because that can have an effect on the
- 12 direction of groundwater flow. And that's why we use
- 13 this approach because it's the best science and it's the
- 14 best use of the information at hand versus just using
- 15 kind of a minimum Theis equation or something like that
- 16 to delineate the lateral area of influence.
- 17 The other reason for this is that there are
- 18 possibilities in the future we may want to consider
- 19 using this information as part of a regulated recharge
- 20 area if the Village or City might be willing to do that.
- 21 HEARING OFFICER McGILL: Thank you.
- 22 MR. COBB: I'll also refer you to Figure 2 in my
- 23 testimony. That is a copy of -- that shows the actual
- 24 well locations relative to the proposal in hand here for

- 1 the -- that's on page 11, excuse me. That's actually
- 2 located on a United States Geological Survey topographic
- 3 map, a digital version of that. And there you can see
- 4 basically the municipal area there, Marquette Heights.
- 5 And you also see the North Pekin well that is there
- 6 adjacent to the Marquette Heights wells. And to the
- 7 north you will see that the tank farm is identified
- 8 there where it says "oil tanks."
- 9 HEARING OFFICER McGILL: And that's the BP Amoco --
- 10 MR. COBB: That's correct. That's BP Amoco.
- 11 HEARING OFFICER McGILL: Thank you.
- 12 MR. COBB: Just for maybe further clarification,
- 13 back in the mid '80s I note that -- I think maybe the
- 14 furthest extent of the plume would be -- there is a
- 15 subdivision there adjacent to the railroad just to the
- 16 north but yet south of the oil tanks. And at that time
- 17 we were aware the contamination had at least migrated
- 18 that far. You were asking questions earlier about the
- 19 size and the shape of the plume of contamination. Now
- 20 that was prior to the corrective action that was
- 21 required under the interim agreed-to order and then the
- 22 final consent decree.
- 23 HEARING OFFICER McGILL: Thank you. That's very
- 24 helpful.

- 1 MS. MOORE: On page 24 of the prefiled testimony
- 2 you note that there is an advisory of groundwater
- 3 contamination hazard was issued to North Pekin and
- 4 Marquette Heights in 1990 July 25th. Is that advisory
- 5 still in effect?
- 6 MR. COBB: The advisories are a one-time kind of
- 7 thing. So it's not like a restricted status type list
- 8 or something that you might be familiar with for public
- 9 water supplies. It's --
- 10 MS. MOORE: Heads-up, pay attention?
- 11 MR. COBB: Yeah. That all related to the beginning
- 12 of the Amoco Mobil case. That was prior to the --
- MS. MOORE: Right.
- MR. COBB: -- consent -- or the interim agreed-to
- 15 order.
- MS. MOORE: But it was issued due to the presence
- 17 of potential sources of contamination?
- 18 MR. COBB: That's correct. That being Amoco Mobil
- 19 at that time, now BP Amoco.
- 20 MS. MOORE: And were there any other potential
- 21 sources of contamination?
- 22 MR. COBB: That was our main driver for doing
- 23 those.
- MS. MOORE: Okay. But you are not aware of any

- 1 other sources of contamination, are you?
- 2 MR. COBB: There are other -- well, let's make a
- 3 distinction between the word "potential" sources and
- 4 sources sources. We know that Amoco Mobil is a source
- 5 of contamination. There are other things that could
- 6 pose a potential -- as a potential source of
- 7 contamination. If you refer to Exhibit 5 you will
- 8 find -- of my testimony --
- 9 HEARING OFFICER McGILL: This is --
- 10 MR. COBB: Page 55.
- 11 HEARING OFFICER McGILL: Page 55 of Exhibit A,
- 12 Mr. Cobb's prefiled testimony.
- 13 MR. COBB: There is something there called the
- 14 Source Water Assessment Fact Sheet. And in that fact
- 15 sheet you will see a listing of potential sources of
- 16 contamination that are in and adjacent to the wellhead
- 17 protection area. If you turn to the second page of that
- 18 fact sheet and the third page -- once again, I'm
- 19 referring to these as "potential" sources. So I don't
- 20 know that there is groundwater --
- 21 MS. MOORE: You haven't had reports that you are
- 22 now considering for that area?
- MR. COBB: No.
- MS. MOORE: Thank you. On page 25 of your

- 1 testimony you describe the outreach efforts undertaken
- 2 by the Agency in preparing your proposal. Can you
- 3 comment on whether the Agency also made efforts to
- 4 contact owners or operators of potential sources of
- 5 contamination including BP as part of your outreach?
- 6 And is it your understanding that BP Amoco is aware of
- 7 this ruling?
- 8 MR. COBB: In the -- basically we provided notice
- 9 as required under section 14.3 to the City, to North
- 10 Pekin, to the Tazewell County Zoning Office in terms of
- 11 outreach to industry and business. Our main discussions
- 12 there were with the Governor's Groundwater Advisory
- 13 Counsel. So did we specifically bring in Amoco and
- 14 Mobil? No, because this really has no direct bearing on
- 15 them at this time. Potentially in the future it could.
- 16 And that could have been one of the drivers in terms of
- 17 a future outcome, but right now it's irrelevant.
- 18 MS. GEVING: If I might just interject here, I
- 19 recognize that somebody from BP Amoco is in the back of
- 20 the room. So they must be aware.
- 21 MS. MOORE: So you were noticed somehow.
- 22 HEARING OFFICER McGILL: Yeah, I think we have seen
- 23 references to BP Amoco for the first time here in the
- 24 prefiled testimony; I think for the first time. And the

- 1 discussion in the prefiled testimony and here today
- 2 about the potential impact of this rule-making and
- 3 perhaps the term is "futuristic," but we still like --
- 4 we wanted to make sure that BP Amoco was aware of the
- 5 rule-making even if it is a remote possibility that that
- 6 might impact them. So for the record, sir, if you
- 7 wouldn't mind just stating your name. You are here on
- 8 behalf of BP Amoco?
- 9 MR. PRIMACK: Yeah. My name is Harold Primack,
- 10 P-r-i-m-a-c-k, Atlantic Richfield Company, affiliate of
- 11 BP Amoco. I found out about these hearings Sunday
- 12 evening at about 6 p.m. when I was looking at the
- 13 Illinois Pollution Control Board web site. One can
- 14 question why I was looking at the web site on a Sunday
- 15 evening.
- 16 HEARING OFFICER McGILL: Welcome and we are glad
- 17 you are participating here today. Thank you.
- 18 I just had a few questions about the rule
- 19 language itself. In the proposed section 618.200(b),
- 20 I'll just flip through that. By this language is it the
- 21 Agency's intent that subsection (b) would make the
- 22 Board's part 615 and 616 requirements applicable within
- 23 the new maximum setback?
- 24 MR. COBB: Well, the -- there is two ways of doing

- 1 this. I think I would view this -- my first response
- 2 is, that's automatic. The Board's technology control
- 3 regulations apply within setback zones of regulated
- 4 recharge areas. So upon the effective date of the
- 5 establishment of this maximum setback zone the Board's
- 6 regulations would automatically dictate that it's
- 7 applicable, but just to -- for the purpose of showing
- 8 the cross reference and the area of applicability, it
- 9 was added here as subsection (b). This isn't the
- 10 driver. The driver would be section 14.4 of the
- 11 Environmental Protection Act which authorized the
- 12 development of the technology control regulations. And
- 13 the Board's regulations themselves specify that they are
- 14 applicable within setback zones.
- 15 HEARING OFFICER McGILL: I guess the reason we were
- 16 questioning the wording of this particular provision,
- 17 it's a little ambiguous as to whether -- well, let me
- 18 just read it into the record so everyone who may not
- 19 have it in front of them. It refers to -- it's
- 20 subsection (b) of 618.200. It's for existing and new
- 21 activities regulated under 35 Illinois Administrative
- 22 Code 615 and 616 for agrichemical facilities regulated
- 23 under 8 Illinois Administrative Code 257 or 77 Illinois
- 24 Administrative Code 830, located wholly or partially

- 1 within the maximum setback zone boundaries delineated in
- 2 Section 618, Appendix A of this part. One way to read
- 3 that would be that the reference to "for agrichemical
- 4 facilities regulated" under these other administrative
- 5 code provisions is modifying the first line, "For
- 6 existing and new activities regulated under 615 and
- 7 616." It almost sounds like you are referring only to a
- 8 subset of activities regulated under part 615 or 616.
- 9 And I guess what I'm trying to figure out, is that the
- 10 intent?
- 11 MR. COBB: Yes. Because after the Board's
- 12 regulations were adopted over the objection of the joint
- 13 committee on administrative rules, then there was
- 14 subsequent legislation that required us to develop
- 15 alternative technology control rules for agrichemical
- 16 facilities. And part of those agrichemical facilities
- 17 are regulated by the Illinois Department of Agriculture.
- 18 And what we call the spray or the backpacker type folks
- 19 are regulated by the Illinois Department of Public
- 20 Health. So all those things work together. So, in
- 21 fact, agrichemical facilities can -- they can opt out of
- 22 the Board's regulations and, in fact, be regulated under
- 23 one of these other rules. And I participated in that
- 24 process from beginning to end. So --

- 1 MS. MOORE: And a painful experience it was.
- 2 MR. COBB: Yes. It was a learning experience.
- 3 HEARING OFFICER McGILL: But I just want to make
- 4 sure I'm understanding this. Part 615 and 616 Board
- 5 regulations refer to activities like landfills, land
- 6 treatment units, surface impoundments, underground
- 7 storage tanks. It's your understanding that once this
- 8 maximum setback zone, 1,000-foot setback zone is
- 9 established, then all of those activities would then
- 10 be -- within the 1,000 feet would be subject to 615 and
- 11 616?
- 12 MR. COBB: Unless they are an agrichemical facility
- 13 and they opted out. All those other activities don't
- 14 have the option of opting out.
- 15 HEARING OFFICER McGILL: So if --
- MR. COBB: So like the landfill, land treatment,
- 17 surface impound, deicing agents, all the other
- 18 activities, piles, do not have an alternative set of
- 19 rules that they can opt out to participate in.
- 20 HEARING OFFICER McGILL: Okay. And so the
- 21 reference then to agrichemical facilities regulated
- 22 under Department of Public Health regs and Department of
- 23 Agricultural regs, that's in addition to those
- 24 activities covered by 615 or 616?

- 1 MR. COBB: Let me kind of start from beginning to
- 2 end. Let's start with section -- just to kind of do a
- 3 flow chart to explain this. Section 14.4 of the
- 4 Environmental Protection Act listed the types of
- 5 activities that were on site, landfill, land treat,
- 6 special waste, excluding hazardous waste. And remember
- 7 this was prior to the Board's adoption of your solid
- 8 waste landfill regulations, parts 611 through 618.
- 9 And also included agrichemical facilities, road oils and
- 10 deicing agents. So, if you will, that's the whole sweep
- 11 of activities that are to be regulated under Board
- 12 regulations.
- 13 Going through the Board rule-making process,
- 14 the Board adopted those regulations over JCAR's
- 15 objection. And then at the time there was legislation
- 16 introduced specifically for the subset of the whole list
- 17 regulated under 14.4 and 615 and 616 to have alternative
- 18 rules that applied. And that subset just includes
- 19 agrichemical facilities. So that's kind of a flow
- 20 chart, and I think the answer to your question is yes.
- 21 HEARING OFFICER McGILL: So those agrichemical
- 22 facilities have to affirmatively opt out of the Board
- 23 regulations?
- MR. COBB: That's correct.

1 HEARING OFFICER McGILL: Then they would fall under

- 2 Department of Public Health or Department of Ag?
- 3 MR. COBB: That's correct. And the rules that were
- 4 established lay out a coordination process with our
- 5 agency. So we know the agrichemical facilities that are
- 6 under the Board regulations. I don't think any of them
- 7 are. But we know where they are.
- 8 HEARING OFFICER McGILL: So by referring to the
- 9 Board regs and these other administrative agency
- 10 regulations, it's your intent to cover both?
- 11 MR. COBB: Yeah. I'm just trying to cover what's
- 12 out there legally.
- 13 HEARING OFFICER McGILL: Okay. I think we may need
- 14 a comma or something in there or an "and," because the
- 15 way it reads it almost looks like the for agrichemical
- 16 facilities under Department of Public Health and Ag is
- 17 modifying -- so you are like narrowing the set of
- 18 facilities that you want to regulate. But that -- it's
- 19 very clear now. So thank you for clearing that up.
- 20 I don't know, Tom or Andrea, do you have any
- 21 other questions for the Agency at this point in time?
- MR. JOHNSON: I've got one that's probably
- 23 unnecessary, but this is language we need in all these.
- 24 And I think at least from a legal standpoint this has

- 1 the potential to make drafting of the proposed rule,
- 2 assuming we draft one, a lot easier. You're testifying
- 3 today as an expert. So this additionally, most
- 4 importantly, this will let me pretend I am practicing
- 5 law again. In your opinion then is this
- 6 promulgation -- there is a promulgation of this proposal
- 7 and based upon a reasonable degree of geological
- 8 certainty necessary to protect the environment; and,
- 9 further, is it both economically reasonable and
- 10 technically feasible?
- 11 MR. COBB: Yes.
- MR. JOHNSON: Nothing more from me.
- 13 HEARING OFFICER McGILL: Thank you.
- MR. RAO: Just a follow-up to Mr. Johnson's
- 15 question. When you said this rule was economically
- 16 feasible and reasonable and technically feasible, would
- 17 the adoption of this rule have any impact on the list of
- 18 potential sources of contamination that you have given
- 19 in Exhibit 5 in terms of economics if they have to meet
- 20 additional requirements 615 and 616?
- 21 MR. COBB: Not on its face. Our analysis showed
- 22 no -- as you know 615 and 616 activities are pretty
- 23 specific in terms of special waste generated on-site at
- 24 various landfill and land treating, piling, agrichemical

1 facilities, deicing agents, et cetera. Pretty specific

- 2 list of activities, and our analysis showed no
- 3 particular type of activity that would be immediately
- 4 impacted -- existing activity or category of potential
- 5 source that would immediately kick in and be regulated
- 6 by the Board regulations or these alternative rules.
- 7 MR. RAO: Thank you.
- 8 HEARING OFFICER McGILL: Just for the record, I
- 9 think the Board is finished with its questions at this
- 10 point in time for the Agency. Does anyone else have any
- 11 questions for any of the Agency's witnesses at this
- 12 time?
- 13 MR. PRIMACK: I do.
- 14 HEARING OFFICER McGILL: Go ahead if you could,
- 15 again, just for the record, state your name, title and
- 16 the organization you are representing here today.
- 17 MR. PRIMACK: Harold Primack, environmental
- 18 business manager, Atlantic Richfield Company, affiliate
- 19 of BP.
- 20 Referring to Appendix A of part of the
- 21 testimony of Mr. Cobb, and it shows an irregular area.
- 22 Am I correct that that is the maximum setback zone that
- 23 you are proposing?
- MR. COBB: That's correct.

- 1 MR. PRIMACK: Okay. And the -- this was based on
- 2 some modeling. Did the modeling include the pumping of
- 3 the North Pekin well?
- 4 MR. COBB: Yes.
- 5 MR. PRIMACK: Okay. If that well were to be
- 6 closed, then moved, would you expect that the area that
- 7 you are showing on this figure would change?
- 8 MR. COBB: No, because this scenario includes the
- 9 pumping under that scenario.
- 10 MR. PRIMACK: Okay. And if the wells that are
- 11 being pumped on the BP Amoco property were to cease
- 12 pumping, would that significantly affect the area that
- 13 you would have determined should be the maximum setback
- 14 zone?
- 15 MR. COBB: No. That's a good reason why we use the
- 16 model to do this approach because we can look at those
- 17 various scenarios in anticipation of answering those
- 18 questions.
- 19 MR. PRIMACK: Thank you very much. That's all I
- 20 have.
- 21 HEARING OFFICER McGILL: Thank you. Any other
- 22 questions for the Agency's witnesses? Any member of the
- 23 public have any questions?
- 24 (No audible response.)

1 HEARING OFFICER McGILL: Seeing none, we are going

- 2 to take a short break.
- 3 (Whereupon, a recess taken in the
- 4 proceedings.)
- 5 HEARING OFFICER McGILL: At this point the other
- 6 participant in this rule-making who prefiled testimony
- 7 is the City of Marquette Heights. So I will ask the
- 8 court reporter, if you would swear in collectively all
- 9 of the witnesses for the City of Marquette Heights.
- 10 (City of Marquette Heights' witnesses
- 11 sworn.)
- 12 HEARING OFFICER McGILL: At this point I will turn
- 13 it over to Mr. Tibbs, counsel for the City. Thank you.
- 14 MR. TIBBS: Thank you, Mr. McGill. My name is
- 15 Michael Tibbs. I'm attorney for the City of Marquette
- 16 Heights in this proceeding.
- To my immediate right is David Redfield,
- 18 mayor of the City of Marquette Heights. To my immediate
- 19 left is Rick Crum, who is the director of public works
- 20 for the City. And to my far left is Steve Little, one
- 21 of the aldermen for the City.
- I would forgo any opening statement other
- 23 than to briefly address one point that came up during
- 24 the questioning of the IEPA's witnesses, and that was

- 1 the issue regarding the location of a plume of
- 2 contamination within the proposed setback zone. That
- 3 assertion contained in the mayor's testimony is a result
- 4 of an apparent misunderstanding on my part as to where
- 5 that plume is located. So just to address that right at
- 6 the outset.
- We have, as Mr. McGill has already indicated,
- 8 prefiled the mayor's testimony. I move for admission as
- 9 Marquette Heights Exhibit Number 1 a copy of that
- 10 prefiled testimony.
- 11 HEARING OFFICER McGILL: At this point we have a
- 12 motion to enter into the record as if read Mayor
- 13 Redfield's prefiled testimony. Is there any objection
- 14 to that.
- 15 (No audible response.)
- 16 HEARING OFFICER McGILL: Seeing none, we will mark
- 17 that as Exhibit C, just to keep our alphabetical order
- 18 straight here, and enter that into the record as if
- 19 read. Thank you.
- 20 MR. TIBBS: Thank you. And then what I propose to
- 21 do then is have Mayor Redfield provide a very brief
- 22 summary of his testimony, and then at the conclusion of
- 23 that summary, I do have one other item that I would like
- 24 to introduce which is an aerial photo of the territory

1 that's affected by this rule-making in our opinion that

- 2 I have developed I think yesterday basically. And,
- 3 hopefully, with the idea of clarifying some of the
- 4 location issues that have been addressed earlier. And
- 5 so at the conclusion of the mayor's summary I will then
- 6 engage in discussion with him about that to try to make
- 7 clear on the record what all of the items on the map
- 8 indicate.
- 9 HEARING OFFICER McGILL: The document you just
- 10 identified, it might be helpful if we just go ahead and
- 11 take your motion now, and I think it would be helpful if
- 12 we could all be looking on while the mayor gives his
- 13 summary and you ask questions about that aerial photo.
- MR. TIBBS: So I would move for admission in what
- 15 would be labeled Exhibit D, I guess.
- 16 HEARING OFFICER McGILL: That's right. Any
- 17 objection to entering the aerial photo map that
- 18 Mr. Tibbs has described as a hearing exhibit?
- 19 MS. GEVING: No objection.
- 20 HEARING OFFICER McGILL: Seeing none, we will mark
- 21 that as Exhibit D and enter it into the record as a
- 22 hearing exhibit.
- MR. TIBBS: I will go ahead and provide that to you
- 24 now.

- 1 HEARING OFFICER McGILL: Thank you.
- 2 MR. TIBBS: It will be easier for all of you to
- 3 follow on that. I think the mayor is familiar enough
- 4 where he can testify based on a photocopy of it that I
- 5 have here.
- 6 HEARING OFFICER McGILL: Great. And special thanks
- 7 to the City for pulling this together. It's very
- 8 helpful.
- 9 Go ahead.
- 10 MR. REDFIELD: Thank you. My name is David
- 11 Redfield. And I have been the mayor of the City of
- 12 Marquette Heights since May of 2001. I am testifying on
- 13 behalf of the City of Marquette Heights in support of a
- 14 proposal by the Illinois Environmental Protection Agency
- 15 to enlarge the setback zone which protects Marquette
- 16 Heights' water wells number 4 and number 5.
- 17 The City's water system serves approximately
- 18 1,120 service connections. The wells number 4 and 5 are
- 19 the only source of raw water for the city's system.
- 20 Wells number 4 and 5 draw their water from the Sankoty
- 21 aquifer. Accessible portions of the Sankoty aquifer lie
- 22 outside of the corporate limits of the City of Marquette
- 23 Heights. In fact, wells number 4 and 5 are located
- 24 within the Village of North Pekin.

1 Officials of the City of Marquette Heights

- 2 have been repeatedly advised over a period of years that
- 3 no suitable source of raw water lies within the
- 4 corporate limits of the city. If wells number 4 and 5
- 5 were to be contaminated and therefore made unusable, the
- 6 City would be forced to find alternative locations for
- 7 water wells.
- 8 However, because most suitable locations for
- 9 water wells appears to exist within the corporate limits
- 10 of the city, replacement of the existing wells will
- 11 likely involve, not only the expensive locating suitable
- 12 alternative sites for the wells and drilling of those
- 13 wells, but also the expense of the mains necessary to
- 14 transmit the water from those new wells to the city's
- 15 treatment and distribution system. Expansion of the
- 16 setback zone should help to reduce the risk that the
- 17 existing wells, numbers 4 and 5, will be contaminated by
- 18 increasing the distance between those wells and any
- 19 potential new sources of contamination.
- 20 However, it is also my understanding that an
- 21 enlargement of the setback zone would promote
- 22 remediation at the site of two tank farms which are
- 23 operated or under the control of BP Amoco. Petroleum
- 24 distillates were released at the site of that tank farm

- 1 over a period of years. As a result of the efforts of
- 2 the Illinois Environmental Protection Agency, BP Amoco
- 3 has been ordered by the Tazewell County Circuit Court to
- 4 complete a comprehensive corrective action program
- 5 designed to remove those contaminants from the ground
- 6 water in the area. The enlargement of the setback zone
- 7 may reduce the risk that the Court will authorize
- 8 termination of that remediation program.
- 9 By the way of summary, the City of Marquette
- 10 Heights strongly supports the proposed increase in the
- 11 setback zone which protects its wells number 4 and
- 12 number 5. Wells number 4 and 5 are the only cost
- 13 effective sources of raw water for the City and those
- 14 sources of raw water lie within an area vulnerable to
- 15 contamination.
- On behalf of the City I urge the Pollution
- 17 Control Board to approve the enlargement of the setback
- 18 zone which protects wells number 4 and number 5. And I
- 19 am willing to respond to any questions regarding this
- 20 position of the City of Marquette Heights in this
- 21 matter. Thank you.
- 22 HEARING OFFICER McGILL: Thank you very much,
- 23 Mayor.
- 24 Now the Board has just a few questions they

1 would like to pose. Maybe we will just go ahead and get

- 2 started with our questions, and then I will open it up
- 3 to see if the Agency or any members of the public have
- 4 any questions.
- 5 MS. MOORE: I know that you stated on page 3 of
- 6 your testimony and again here today that there really
- 7 are no suitable sources of raw water for the City of
- 8 Marquette Heights. Understanding the cost of
- 9 transmission lines and so forth is really a difficulty,
- 10 have you actually ever pursued looking at the Illinois
- 11 River as a source of potential for water for the City?
- 12 And along the same lines, are there any deep aquifers
- 13 that might be in the area that could be of use?
- MR. REDFIELD: It is the City's understanding that
- 15 the Sankoty aquifer lies outside the City, the corporate
- 16 limits. And our current wells are in North Pekin. We
- 17 have explored possibly getting water from the Illinois
- 18 River. The level of treatment and those costs go up as
- 19 well as the fact that the City -- that the river is not
- 20 within the boundaries of the City of Marquette Heights.
- 21 So the same extra costs apply with the additional
- 22 treatment required as well as getting the water from
- 23 there to our treatment facility.
- 24 MS. MOORE: Right. But the Sankoty aquifer isn't a

- 1 deep aquifer, right? Your well is somewhere around
- 2 100 -- did I read that correctly -- it's somewhere
- 3 around 100 feet?
- 4 MR. COBB: I will characterize it as a deep sand
- 5 and gravel aquifer versus a shallow bedrock or a deep
- 6 bedrock aquifer. It is a deep sand and gravel aquifer.
- 7 MS. MOORE: I'm from the northern part of the
- 8 state. When I hear that -- I've got a well in my back
- 9 yard that is 35 feet -- that is almost 100 feet right
- 10 now. And my next door neighbor's is 1,000 feet. So I'm
- 11 trying to figure out -- I know aquifers are all
- 12 different. Have you ever pursued a deep -- what I would
- 13 refer to as a deep aquifer in the city limits? And is
- 14 that possible in this part of the state?
- MR. COBB: Let me help the mayor with that.
- 16 HEARING OFFICER McGILL: Mr. Cobb and everyone else
- 17 are still sworn, so they can jump in and provide
- 18 testimony if that's okay?
- 19 MR. COBB: Yes. In this part of the state as you
- 20 transgress south from Northern Illinois, the deeper
- 21 aquifer systems become saline in nature due to their
- 22 depth. And so I would be concerned with high levels of
- 23 TDS, sulphate and maybe even radionuclides naturally
- 24 occurring. So that's the reason why you don't see many

- 1 deep bedrock wells in this part of the state.
- 2 MS. MOORE: Thank you.
- 3 HEARING OFFICER McGILL: Mayor Redfield, I have a
- 4 question. Page 5 of your prefiled testimony you
- 5 mentioned that relocating wells within North Pekin would
- 6 require long, expensive runs of pipe making them
- 7 impractical. Are there any specific or general areas
- 8 within North Pekin that you have considered the
- 9 possibility of relocating wells?
- 10 MR. REDFIELD: It is our understanding that North
- 11 Pekin is in the process of relocating a well. And it
- 12 has been explored that Marquette Heights could possibly
- 13 put some wells in the same general area. A couple
- 14 concerns come up. One is the additional pumping
- 15 stresses that that would cause in a fairly contained
- 16 locale. And the second is that to get out of the
- 17 built-up area and to locate these wells in that more
- 18 rural section where it would be more conducive to having
- 19 the wells protected, causes a long pipe run to get the
- 20 water back to our treatment facility.
- 21 HEARING OFFICER McGILL: That alternative well
- 22 site, where is that in relation to wells 4 and 5
- 23 generally?
- 24 MR. REDFIELD: It is our understanding --

- 1 HEARING OFFICER McGILL: Exhibit D here which shows
- 2 wells 4 and 5, whereabouts would that alternative site
- 3 have been?
- 4 MR. REDFIELD: It's our understanding that North
- 5 Pekin is putting new wells south on Route 29 about a
- 6 mile, mile and a half south, just off Route 29 from
- 7 where our existing wells and their existing well exist.
- 8 HEARING OFFICER McGILL: So it would be south of
- 9 wells 4 and 5?
- 10 MR. REDFIELD: Exactly. And I'm not sure of the
- 11 exact distance, but it's a significant area.
- 12 HEARING OFFICER McGILL: So at this point
- 13 Pekin -- North Pekin, I'm sorry, may be looking into
- 14 that for their own purposes; is that correct?
- MR. REDFIELD: It is our understanding that the
- 16 North Pekin well that lies directly across Route 29 from
- 17 wells 4 and 5 is no longer in use by North Pekin and
- 18 that their intention is to abandon that well and cap it
- 19 in exchange for a new well that's been proposed south of
- 20 the existing location.
- 21 HEARING OFFICER McGILL: Thank you.
- MR. RAO: Mayor Redfield, I have just one question,
- 23 kind of a clarification. On page 4 of your prefiled
- 24 testimony you note that if Marquette Heights were to

1 replicate the water well and water treatment facilities

- 2 recently constructed by East Peoria, the need of
- 3 Marquette Heights to provide at least one backup source
- 4 of well water likely requires your City to spend
- 5 substantially more than what East Peoria did. I think
- 6 something in the range of \$1.5 million. If Marquette
- 7 Heights were to undertake a project similar to East
- 8 Peoria's, would Marquette Heights current emergency
- 9 backup arrangement with North Pekin water supply no
- 10 longer be available? Or I was just curious as to how
- 11 that -- why there would be a need for emergency backup.
- 12 MR. REDFIELD: Marquette Heights currently has two
- 13 water wells to provide ourselves with a backup in the
- 14 event of a mechanical failure of either of our wells.
- 15 We would like to maintain that same level of security
- 16 for our residents. We treat our water. We soften our
- 17 water for our residents. North Pekin does not provide
- 18 that level of service off of their water. However,
- 19 North Pekin, Marquette Heights has a close working
- 20 relationship over a number of years. And I would hope
- 21 that regardless of the outcome of this situation and
- 22 future wells and things that Marquette Heights, North
- 23 Pekin would continue to work together on an emergency
- 24 basis to provide each other with water as an emergency

- 1 supply.
- I don't believe that North Pekin's wells and
- 3 capacity nor Marquette Heights' wells and capacity is
- 4 large enough and has enough capacity to supply both
- 5 communities over an extended period of time for what our
- 6 development and futures would hold. But on an emergency
- 7 basis, we like to have that flexibility. And we have so
- 8 far been able to cooperate in that regard and I would
- 9 hope that that wouldn't change.
- 10 MR. RAO: Thank you very much.
- 11 HEARING OFFICER McGILL: Mr. Tibbs, did you want to
- 12 run through any questions with the mayor regarding the
- 13 aerial map?
- MR. TIBBS: Perhaps it would be just as easy for me
- 15 to provide a narrative of what all of the items on this
- 16 map indicate.
- 17 HEARING OFFICER McGILL: That's fine.
- 18 MR. TIBBS: Subsequent to preparing the map while
- 19 the testimony was taking place this morning, there were
- 20 questions, for example, about the location of the North
- 21 Pekin well. And so with the assistance of Rick Crum, I
- 22 did locate on the very edge of the aerial map, I marked
- 23 in pen the location of the existing North Pekin well
- 24 which the mayor indicates is currently not being used.

- 1 I also --
- 2 HEARING OFFICER McGILL: I'm not sure if that's on
- 3 all the copies or not. But just for the record -- and
- 4 this is Exhibit D, there is what's been marked as "North
- 5 Pekin well," it looks like it's -- is it just northwest
- 6 of wells 4 and 5?
- 7 MR. TIBBS: Yes. Just slightly northwest
- 8 of -- there is a small -- when we get done, I will mark
- 9 it on everybody's map. It's this little triangle here
- 10 that lies on the line marking the location of wells 4
- 11 and 5. North Pekin's well is located right in that area
- 12 (indicating).
- 13 HEARING OFFICER McGILL: Thank you. And that's the
- one that is being abandoned?
- MR. TIBBS: That's correct. That's our
- 16 understanding is that that one is being abandoned.
- 17 There was also questions about the location of the BP
- 18 Amoco tank farm. So I did mark my interlineation. And,
- 19 again, you can see that clearly on the aerial photo the
- 20 location of the BP tank farm.
- 21 The Village of North Pekin, as you can see
- 22 it's well-developed. There is not any really
- 23 substantial areas of vacant ground that could be the
- 24 source of additional wells. That's, I think, what the

- 1 mayor was referring to when he indicated that most
- 2 likely any new well would be located south of the
- 3 village. And, in fact, the Village of North Pekin's
- 4 existing -- the only remaining operative well, I think,
- 5 is located in this -- again, it's not marked on here.
- 6 It's south, generally south. It would be in the lower
- 7 left-hand corner of the aerial. And it's our belief
- 8 that on the Agency's exhibit where those protection
- 9 zones are located that one has been referred to as
- 10 "Pekin." It's actually North Pekin's well. And the one
- 11 that is the farthest south is the Groveland Township
- 12 Water District.
- 13 HEARING OFFICER McGILL: You are referring to what
- 14 is our Exhibit B? The color --
- MR. TIBBS: Yes.
- 16 HEARING OFFICER McGILL: -- map?
- MR. COBB: We will get that cleared up on that
- 18 exhibit.
- 19 MS. GEVING: May I ask one quick question here?
- 20 HEARING OFFICER McGILL: Sure.
- 21 MS. GEVING: Just for a point of clarification on
- 22 this map, north would be to the top of the paper; is
- 23 that correct?
- 24 MR. TIBBS: That's correct.

- 1 MS. GEVING: Okay.
- 2 MR. TIBBS: In the mayor's prefiled testimony he
- 3 indicated the boundaries of the city are basically along
- 4 a bluff. And I think if you -- it's clearer on the map
- 5 that -- the original map, not on the photocopied one,
- 6 you can see the tree line basically is the bluff that
- 7 starts the boundaries of the city. And Rick Crum has
- 8 perhaps even another exhibit that we can use. It's not
- 9 very large or substantial, but it shows that that area
- 10 where Marquette Heights is located and the areas to the
- 11 east are basically in a "no water" area according to
- 12 this groundwater in the Peoria region map that maybe we
- 13 can just go ahead and have this marked as an exhibit.
- 14 HEARING OFFICER McGILL: If you could just hand
- 15 that to me so I could describe it.
- MR. TIBBS: The area that we are referring to is
- 17 right here. That's where the City of Marquette Heights
- 18 is located and Groveland Township to the west -- or to
- 19 the east, excuse me.
- 20 HEARING OFFICER McGILL: Okay. This is a
- 21 figure -- do we know what publication or book this is
- 22 from?
- 23 MR. CRUM: It came from the Illinois Geological
- 24 Survey. They just sent me a copy of it. I have no idea

- 1 what publication it was in.
- 2 HEARING OFFICER McGILL: Okay. It's entitled
- 3 "Groundwater in the Peoria Region, Figure 6,"
- 4 "Groundwater Conditions in the Peoria Region." And I
- 5 will go ahead and mark that as --
- 6 MR. CRUM: Mr. Cobb might know what publication it
- 7 was in.
- 8 HEARING OFFICER McGILL: You say you got this
- 9 directly from --
- 10 MR. CRUM: Illinois Geological Survey.
- 11 HEARING OFFICER McGILL: The Illinois Geological
- 12 Survey.
- 13 MR. CRUM: Do you recognize that?
- 14 MR. COBB: Yes. I have seen this before, and if
- 15 you go to Exhibit 2, the list of technical references in
- 16 my testimony this probably occurs in a number of
- 17 different publications including the report published by
- 18 Richard Schicht, 19-- hold on a second.
- 19 The Marino, Schicht publication, 1969,
- 20 Groundwater Levels and Pumpage in the Peoria-Pekin Area.
- 21 And if my memory serves me, there was a more updated
- 22 one. That's the Burch and Kelly report of 1993, the
- 23 Peoria-Pekin Regional Groundwater Quality Assessment.
- 24 And just from my experience and knowledge of this area

1 the bluff does form a boundary where the aquifer pinches

- 2 out.
- 3 HEARING OFFICER McGILL: Thank you. So I have
- 4 marked as Exhibit E, Groundwater in the Peoria Region,
- 5 Figure 6, from the Illinois State Geological Survey. Is
- 6 there any objection to entering that as a hearing
- 7 exhibit?
- 8 MS. GEVING: No objection.
- 9 HEARING OFFICER McGILL: Seeing none, that will be
- 10 Hearing Exhibit E.
- MR. TIBBS: Then the other items marked on the map,
- 12 if you will note the blue lines, of course, are the
- 13 water distribution lines for the Marquette Heights'
- 14 water system. And as indicated in the mayor's prefiled
- 15 testimony, the water lines from the Marquette Heights'
- 16 system go into the area that's identified as the
- 17 undeveloped territory. And, in fact, my
- 18 understanding -- correct me if I'm wrong here,
- 19 Mayor -- those lines were run into that area at the
- 20 expense of the State through a grant from the State of
- 21 Illinois because the people who reside in that area
- 22 basically had no good source of water to serve that
- 23 area. Again consistent with the experience of the City
- 24 relative to location of its own wells and the experience

of the residents in the area that there is no good

- 2 source of water in that area.
- 3 MR. REDFIELD: That's correct.
- 4 HEARING OFFICER McGILL: Thank you. Does the Board
- 5 have any further questions for the City? I'll open it
- 6 up then. Does the Agency have any questions for the
- 7 City at this point?
- 8 MS. GEVING: No questions.
- 9 HEARING OFFICER McGILL: Thank you. I will open it
- 10 up to members of the general public. Does anyone have
- 11 any questions today for any of the City's witnesses?
- 12 (No audible response.)
- 13 HEARING OFFICER McGILL: Seeing none, I will just
- 14 move on to a few procedural items before we adjourn.
- 15 First, just for the record, is there anyone
- 16 else who wishes to testify today?
- 17 (No audible response.)
- 18 HEARING OFFICER McGILL: Seeing no response, I will
- 19 mention that anyone may file a written public comment on
- 20 this rule-making proposal with the clerk of the board.
- 21 We have a second hearing scheduled in this rule-making
- 22 for April 5 at 10 a.m. It will be in Chicago at the
- 23 Thompson Center Room 2-025, 100 West Randolph Street.
- 24 The current notice and service lists for this

- 1 rule-making, just a couple words about that. Persons on
- 2 the notice list receive only Board and Hearing Officer
- 3 orders. Those on the service list, they are generally
- 4 participating more actively in the rule-making, and they
- 5 receive copies not only of those orders, but also other
- 6 filings made by participants such as public comments or
- 7 prefiled testimony.
- 8 I'll mention that as part of the Board's
- 9 voluntary electronic filing pilot project, prefiled
- 10 testimony and public comments in this rule-making may be
- 11 filed through the Board's web base, Clerk's Office
- 12 Online or COOL. Questions about electronic filing
- 13 through COOL should be directed to the clerk's office at
- 14 (312) 814-3629. Please note that all filings with the
- 15 Clerk of the Board must be served on the hearing officer
- 16 and on those persons on the service list for this
- 17 rule-making.
- 18 Before filing any document with the clerk,
- 19 please check with Sandy Wiley at (312) 814-3623, or at
- 20 Wileys, that's W-i-l-e-y-s at ipcb.state.il.us, or you
- 21 can check with me or the Clerk's office, just make sure
- 22 you have the most recent version of the service list.
- 23 My phone number is (312) 814-6983, or by
- 24 e-mail at mcgillr, it's M-c-g-i-l-l-r, at

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ipcb.state.il.us. And feel free to contact me with any
 1
     procedural questions you have about this rule-making.
 2
                Copies of today's transcript should be
     available to the public and posted on our web site by
 5
     March 14th. And on the web site you will also find
 6
     various other documents related to this rule-making,
 7
     including the Agency's proposal and Board orders
 8
     throughout the proceeding. Are there any other matters
 9
     that need to be addressed at this time?
10
                      (No audible response.)
          HEARING OFFICE McGILL: Seeing none, I would like
11
     to thank everyone for participating today. This hearing
12
13
     is adjourned.
14
15
16
                      (Whereupon, the proceedings concluded
17
                      at 11:51 a.m.)
18
19
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21
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23
24
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| 1 | STATE OF ILLINOIS)) SS |
|----|--|
| 2 | COUNTY OF PEORIA) |
| 3 | |
| 4 | CERTIFICATE OF REPORTER |
| 5 | |
| 6 | I, GALE G. EVERHART, CSR-RPR, Notary Public |
| 7 | in and for the County of Peoria, State of Illinois, do |
| 8 | hereby certify that the foregoing transcript, consisting |
| 9 | of pages 1 through 70, both inclusive, constitutes a |
| 10 | true and accurate transcript of the original |
| 11 | stenographic notes recorded by me of the foregoing |
| 12 | proceedings had before Hearing Officer Richard R. |
| 13 | McGill, Jr., in Peoria, Illinois, on the 1st of March, |
| 14 | A.D. 2005. |
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| 17 | Dated this 9th day of March, A.D. 2005. |
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| 22 | GALE G. EVERHART, CSR-RPR Illinois License No. 084-004217 |
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